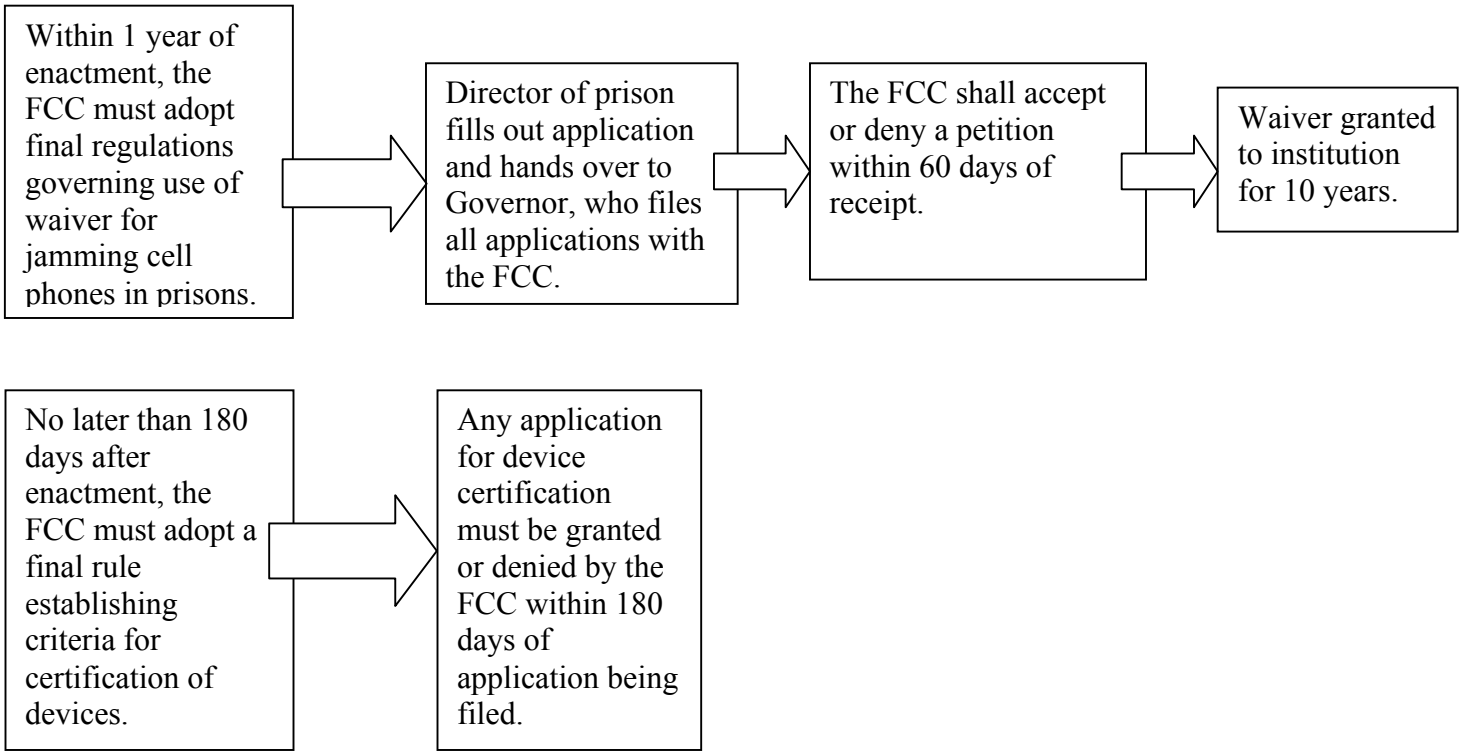S. 251, Safe Prisons Communications Act